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AIR **394** CSE
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Total :- 114

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Time Allowed: 3 Hrs.Max. Marks: 250

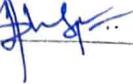
Instructions to Candidate

- There are EIGHT question divided in Two Sections.
- Candidate has to attempt FIVE questions in all
- Question No. 1 and 5 are compulsory and out of the remaining, three are to be attempted choosing at least one question from each section.
- The number of marks carried by a question/part is indicated against it.
- Answers must be written in the medium authorized in the Admission Certificate which must be stated clearly on the cover of this Question-cum-Answer (QCA) Booklet in the space provided. No marks will be given for answers written in medium other than the authorized one.
- Word limit in questions, wherever specified, should be adhered to.
- Attempts of questions shall be counted in chronological order. Unless struck off, attempt of a question shall be counted even if attempted partly. Any page or portion of the page left blank in the Question-Cum-Answer booklet must be clearly struck off.

Name DHRUV SAPRA

Mobile No. _____

Date _____

Signature 

1. Invigilator's Signature _____

2. Invigilator's Signature _____

REMARKS**GS SCORE**

Throughout all the answers, it seems that you are well aware with most of the topics asked in the question. But you should improve yourself on these points:

- a) connect the views of relevant thinker in the answer where it is needed.
- b) provide constitutional provisions in the answers which are related to polity.

Keep writing - All the best.

(Please do not
write anything except
the question number
in this space)

कृपा इस स्थान
में प्रश्न संख्या के
अतिरिक्त कुछ
न लिखें।

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Answer Questions in NOT MORE THAN the Word Limit specified for each in the Parenthesis.
Content of the Question is more important than length.
(Specimen Answer Booklet - For Practice Purpose Only)

उम्मीदवारों को
इस दस्तावेज़ में
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Section-A

Q1) (a)

Ans) The Directive Principles of State Policy (DPSP) enshrined in the Part ~~4~~ of the Constitution ~~are considered~~ as a guiding light for the state to form policies for economic and social democracy in the country.

Mention
the relevant
constitutional
provisions
too.

The seminal role in planning in India

- ① It makes India into a welfare state and decisions ~~are taken~~ in consideration to it. ~~for e.g:~~ Redistribution of wealth by progressive taxation.
- ② It helps in achieving the Gandhian principle of democratic decentralization and village centred development. ~~for e.g:~~ 73rd Constitutional Amendment and long term schemes like RURBAN Mission
- ③ DPSPs give direction to the state for overall health and well being of the citizens. In this regard, policies and planning towards National Health Mission is present.

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- ④ for the welfare of workers and gender equality, the government has incorporated the labor code.
- ⑤ To protect the environment, the government plans "Panchamrit" model to achieve netzero emissions by 2070.
- ⑥ India's commitment to international peace is visible from its various long term policies and plan of its Neighbourhood policy, Gujral doctrine etc.

Here, DPSPs have helped India plan and conclusion denie policies which have impact could have been much better on various sectors.

Content part is very good
& the examples used are relevant too but conclusion is very general, write it as the overall analysis of the answer.

4.5
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write anything except
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कृपा इस स्थान
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Q2

Q1(b)

The Governor is the Constitutional head of the state. All the executive decisions are taken under his name. For proper functioning of the State Government, there are many discretionary powers given to him.

use it as
heading &
separate from
intro.

① Government formation: In case of no clear majority, he has the discretion to call a political party who is in position of forming the government.

② Dismissing the Government: The governor can dismiss the Council of Ministers if they have lost the confidence on floor of the house.

Mention
the consti-
tutional
provision

like
Art-153
Art-163

& connect
with the
ans ver.

③ Reserving the bills: Those passed by State legislatures can be reserved for assent by Governor and passed onto President if he feels inconsistency on part of:

- i) Contravention with DPSP
- ii) Reducing powers of High Court
- iii) Against the Constitution
- iv) Against a present Central law

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④ Special powers: Governor has special powers with respect to administration of 5th and 6th Schedule areas and protected areas under Article 371 to 371J.

⑤ During Breakdown of constitutional machinery in the state, the Governor through his report can recommend President rule under Article 356.

⑥ Asking for performance of any administrative work from the Chief Minister.

Hence, Governor has a seminal role to play in functioning of Indian federal structure. There should be a balance between his powers and rights of the State Government.



Good understanding
is incorporated most
of the aspects.

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Q1(c)

Ans) Micro-planning means planning of distribution and allocation of resources at the lowest level of governance.

It would remain incomplete and ineffective without participation because:

- ① There would be a formalism of what is need of the people and what is being provided eg: People need roads but budget allocated to creating parks.
- ② There would be no accountability in the financial matters if the general public is not involved. eg Social Audits would not be possible
- ③ It would go against the principle of subsidiarity for governance. Without people participation, it will be just another formal sector of governance.
- ④ The effectiveness of the policies would be minimal as internalization of it will not take place. People would not feel as part of planning process and as mere subjects.

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- ⑤ Without people participation, the micro planning would amount to a closed system approach, which will have high chances of failure.
- ⑥ Allocation of resources will not be equitable. The various sections would be left starved of the resource if public participation is absent, especially vulnerable like Women, SC/ST etc.

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You haven't mentioned constitutional provisions in the answer like Art. 293 DD SZE etc. & connect with the answer & also provide a conclusion in the end.



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नहीं लिखना
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Q1(d)

Ans) The Panchayati Raj Institutions, and Local bodies, work under the legislative control of the State as they are part of the State List. Some other reasons why State Government has tighter control:

- ① They depend on finances from the State Finance Commission and further release of funds by State Government.
- ② The State Government can decide on the way and manner of audit of these ULB and PRI.
- ③ The State Government and legislature also has discretion as to how the heads of these bodies would be elected.
- ④ In absence of a specialised cadre, these PRI and ULB depend on the same bureaucracy that works under the State Government.
- ⑤ Constitutionally certain subjects have been given to them, but they are to be given by States to local bodies. However, states rarely exercise transactional influence and gives them the functions.

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- ⑥ Elections to local bodies are done through state election commissions set up by the state governments. Hence, their timing are also controlled by them.
- ⑦ In absence of policy formulation power and finances, the ULB and PRI are reduced as mere line agencies of State Government to implement their policies.

PRI and ULB are important tiers of governance and plays an important role in achieving the principles of democratic decentralization. It is necessary for the states to exert more translational influence and empower them.



You have nicely written all the parts. But do incorporate some consti-provisions like 73rd & 74th (A & B) Schedule-II & III etc.

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Q1)(e)

MPLAD and MLALAD are local area development funds provided to them to ensure a certain degree of capital investment and upliftment of SC/ST population.

Credit
Start -

However, these funds should NOT be transferred to PRIs for the following reasons:

- ① The office of MP and MLA would lose its importance and they would be financially dependent on PRIs or state governments for development activities.
- ② MPLADS itself promotes financial decentralization as the MP can ask the district authorities to spend money based on local situation and demands.
- ③ MPLADS/MLALADS have a specific obligation towards SC/ST upliftment which might lose its importance if funds are transferred to PRIs.
- ④ Provisions of MPLADS/MLALADS provide an alternative way of seeking development in case the PRIs are not responsive to the needs of the people.

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Instead of transferring the amount of
MPLAD / MLALAD to the PRIs, it is imperative
on part of the State Governments to
regularly setup State Finance Commission
and provide funds.

Also, the PRIs should work on enhancing
their capacity of generating funds by
better tax collection and asset monetisa-
tion to achieve financial decentralization

Address the sub part,
why it should be trans-
ferred to PRIs, as well.
However, answer is good.



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कृपा इस स्थान में प्रश्न संख्या के अंतरिक्त कुछ न लिखें।

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Q2) (a)

NITI Aayog is an extra constitutional body set up by an executive resolution. It replaced the erstwhile Planning commission and is the apex policy formulating agency in India!

The dual role of think tank and role of an actions tank is highlighted below:

Think-Tank

- ① NITI Aayog plays an important role in coming up plans for the country. It's three annual reports of a) 3 year action plan, b) 7 year National plan and c) 15 year action plan take into account the changing needs of the nation.
- ② It also plays an important role in helping the states come up with its plans and align with the large goals.
- ③ It included the concept of "National Security" in the overall planning architecture.

Mere you
should have
also menti-
oned its
composition
too.

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④ It aims at developing institutions that help in coming up with ideas to achieve good governance and innovative ideas. The development of research fields and institutions like Atal Tinkering labs are one instance.

Relief Action Tank) Avoid writing superficial statements/heading-

① The structure of NITI Aayog with a governing council with PM as Chairperson and CM of the states as members puts co-operative federalism in action.

② The coming up of regional councils on behest of NITI Aayog helps states and also remove the intra sectoral disputes.

③ Coming up of various indices like the SDG India Index, Export competitiveness Index, the NITI Aayog helps India in fulfilling its international obligations and also improve its international standing. It also enhances competitive federalism.

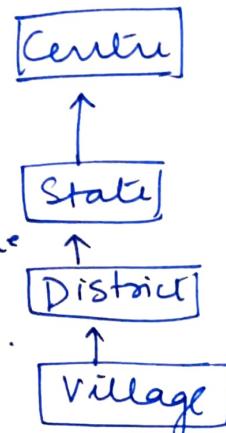
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④ Special focus of NITI Aayog on backward districts through its Aspiration District program helps in reducing the regional imbalance when it comes to development

⑤ NITI Aayog focuses on decentralized planning with the plans of village level getting incorporated into the state and successive hierarchies. It is a way of promoting participative governance in the country.



Hence, NITI Aayog as an institution has ushered a new wave of good governance principles in the country. Its dual mode of Think Tank and Action Tank is visible on ground with improved ease of doing business and better socio-economic indicators as shown by NFHS-5 survey.



Like attribution
of knowledge -
Keep writing -

Also mention
the Atal
Innovation
Centre &
Atal Tinkering
Lab etc

Conclusion
justifies
the theme
of the
question-

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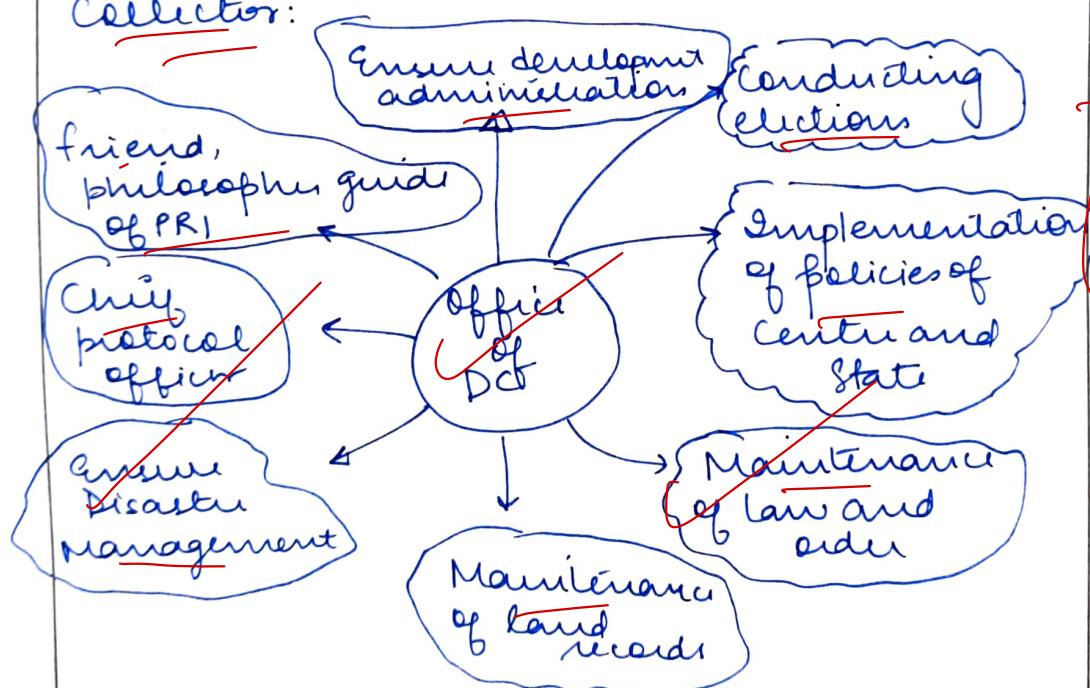
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Q2(b).

Ans) The office of District Collector assumed a very important position after independence as it was entrusted with the responsibility of Development administration in the country.

Some of the functions of office of District

Collector:



Describe
these functions
in brief
too.

Despite so many responsibilities, the office of the District Collector is filled with many impediments and problems:

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- ① Politicization of Office: Due to Neopatrimonial bureaucracy, the office of DC has been politicized with officers acting in a partisan manner.
- ② Too many functions: The office of DC is loaded with too many functions from maintaining of law and order to implementation of policies. It is a classic example of Riggs' Prismatic society where one institution doing multiple functions.
- ③ Regular Transfers: Officers are regularly transferred with no stability of tenure.
- ④ Colonial Attitude: The office of the DC consider itself as the king and the public as subjects. This leads to alienation of the public and reduced trust.
- ⑤ No Transactional Influence: Although they need to act as friend, philosopher and guide of the PRI, but due to their iron-fisted attitude, they do not empower the PRIs.
- ⑥ Immune to Change: They are expected as agents of social change. But the trained incapacity, lack of sensitivity training,

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~~transparency and accountability makes
the imminent to change.~~

⑦ Changing Nature : with the advent of LPG, administration is moving towards specialisation and hence office of DC may lose relevance soon.

To counter all the impediments, it is essential that the District Collectors are given a stable tenure as per decided by Supreme Court.

They should be given sensitivity training, and adequate skills are provided to them through trainings so that they are in sync with the changing nature of the administration.

Finally the Civil Services Board should be implemented in letter and spirit to prevent politicization of the Office. The office of District Collector has an important role in India to achieve its target of a welfare state.

E.S
25

for should have mentioned
the views of any relevant
thinker like
B.H. Loham
& his law of administration

Section B

Q5) a)

NITI Aayog is an executive body created by the Union government to prepare plans for the country. However, it plays a seminal role in promoting competition and cooperative federalism.

- Role → The structure which includes a Governing Council headed by PM and state CM as members promotes cooperative federalism and feels of "Team India".
- Role → The planning from the village to central level helps in promoting the federal structure of country.
- Role → It focuses on solving the disputes which are inter-state and inter-sectoral.
- Role → The coming up of various indices like SDG India Index, School Education Quality Index, Water Quality Index promote competitive federalism in the country.

Mention the combination B elaborate the role in a broader way. Like given a scope for states to work together & establish a dynamic institutional mechanism etc.

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→ with helping the backward districts to
come up to the level of other districts
and help in nation building is also
part of co-operative federalism.

Hence, NITI Aayog has played a role in improving
the spirit of co-operation and competitive
federalism in the country

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Take care of the word
limit & write the answer
accordingly. Provide various
indices created by NITI
Aayog & how it is ensuring
or boosting development.



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Q5)(b)

Ans) The Emergency provision highlighted under Articles 352-360 are an instance of the quasi federal nature of Constitution. It strengthens the unitary system in following ways:

- ① During National emergency, the Central government becomes all powerful and the states are expected and obliged to move as per directions of centre.
- ② The Centre also gets the power to legislate on the state subjects during the continuance of the emergency.
- ③ On fiscal front, the money bills of states can be kept on hold by the President to ensure adequate economic resources. Also, the funds ~~of article~~ can be diverted to ensure adequate security.
- ④ Even during the President rule, the Parliament assumes to itself all the legislative powers of the state.

Address the theme of question properly in intro, so write about emergency first Separate from intro & write as heading.

Write the different types of emergency with the concerned article-

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⑥ Finally the fundamental rights of the citizens can also be curbed during the emergency period.

It is important that the provision of emergency be used as a last resort to ensure federal structure of our country is maintained in letter and spirit.

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Most of the required aspects are mentioned but address it properly as mentioned above.

UPSC

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Q5) c)

District Collector plays a very important role when it comes to the Panchayati Raj Institution (PRI):

- ① He moves on the philosophy of friend, guide and philosopher to the PRIs.
- ② He is expected to assist them in administration as the leaders elected in PRI are illiterate and amateur.
- ③ The line agencies are provided by the District Collector to help the PRI to formulate policies and implement them.
- ④ District Collector also plays an important role when it comes to establishment of District Planning Committees. He provides the adequate staff and guidance in this regard.
- ⑤ The office of DC is also responsible for conducting fair and transparent elections to the PRIs.

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कृपया इस स्थान
में प्रश्न संख्या के
अतिरिक्त कुछ
न लिखें।

UPSC

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उम्मीदवारों को
इस हासिए में
नहीं लिखना
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- ⑥ The office of DC is also seminal in enhancing their capacity when it comes to Disaster resilience, education, employment opportunities etc.

Hence, the Office of DC plays an important role vis-a-vis ~~the PRIs~~. However, due to their colonial attitude and lack of sensitivity training, there exists a gap between what is expected of them and what is delivered.

U
10

You haven't written an intro here, you started directly from content part. Write about the term asked in the question first, in intro then as per the demand of the question write content part.

(Please do not
write anything except
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कूच्या इस स्थान
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5(a)

federalism is a form of political culture
and practice where different government
at State and ~~Central~~ level practice their ^{the key terms}
respective powers while respecting the functions ^{its brief}
and aspiration of other. ^{as well}

However, there are many ways in which
this fabric of federalism can be ruptured:

① When one government oversteps and
try to transgress into other's sphere of
influence eg: The central government
try to legislate on matters of state through
colonial legislation like on agriculture.

② When the Union government tries to
take away the power of the states through
various amendments, may it be to
Constitution or laws.

for eg: The Union taking away power of
taxation from states through GST.
And further by imposing cess and surcharge
on fuel and not making it a part of
sharable pool of tax.

Very
Good.

(Please do not
write anything except
the question number
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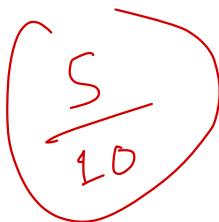
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③ When the Union tries to enter and do
functions which are essentially imp-
ortant for the state governments

e.g. Sweeping power to the NIA over the
~~state police & increasing the boundary~~
of BSF in border states .

Here, it is important the Centre and the
states respect the boundaries set up by
the constitution to uphold the values of
federalism which is also part of our
Basic structure .



well addressed the
demand of the question.
Keep writing.

(Please do not
write anything except
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कृप्या इस स्थान
में प्रश्न संख्या के
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Q5(e)

Ans) Sarkaria Commission was set up to ensure the ~~smooth passage of~~ Centre-State relations:

- ① It defined the role of Governor and gave important recommendations especially on its appointment. e.g: He should be from different walks of life and no political background.

~~He should be appointed after effective consultations with the Chief Minister and enjoy a full 5 year term.~~

- ② It talked about preventing misuse of Article 356 and be used as matter of last resort

- ③ In legislative matters, the Union should occupy that much field of concurrent as required for uniformity and the rest should be left to states

- ④ Apart from this, for removal of Governor as well, there should be consultation with the state government

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कृप्या इस स्थान
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⑤ While recommending the imposition of President's rule, the report of the governor must be a speaking document in itself and the reasons why it is imposed should be written in proclamation.

The recommendations of Sarkaria Commission tried to streamline the Centre-State relations, however, most of its recommendation related to Governor haven't been implemented.

It is imperative to implement them at the earliest to promote co-operation federalism in the country.

4
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Again intro is not provided. First write about the Sarkaria commission in intro then elaborate its role in content part.

Q6(a)

Ans)

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(Q6) a)

Ans) With the advent of Indicative planning ~~post LPG~~ and the subsequent decentralization of power through ~~73rd and 74th Constitutional Amendment Act~~, there were hopes of decentralized planning.

Good &
concised
intro-

In this, the "block" or the lowest level at the ~~governance structure~~, was considered an important part of planning but it failed because of ~~following reasons~~:

- ① There is lack of participative governance at this level as people are not made part of it.
- ② There is lack of awareness also among the people when it comes to importance of block planning.
- ③ The requisite infrastructure in terms of physical infrastructure and information is not provided for it to be successful.
- ④ There are no formal set ups to ensure accountability and performance evaluations of the plans made at blocks.

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कृपया इस स्थान में प्रश्न संख्या के अंतिकृत कुछ न लिखें।

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- ⑤ Due to Centralizing tendency at the top of the hierarchy, the plans even if made are not incorporated into the small planning structure.
- ⑥ Due to politicization of 3rd tier of government these blocks and subsequent local bodies are seen as mere platforms for political gains instead of realizing the goals of decentralization.
- ⑦ There are no funds provided at the block level so that the plans can be implemented. There is also a lack of political will to actually empower block level planning.

In India, the failure of Block level planning can be seen in case of Delhi, where there are multiplicity of organisations mostly like LG, MHA, Delhi government, DDA, MCD.

Due to political tussle and overlapping of functions, the block level planning never materialises leading to its failure.

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This can be easily solved in the following
ways:

- ① Generating more awareness among masses
- ② Clear cut demarcation in the functions
of various government agencies.
- ③ Giving importance to Municipal planning
Committees that can incorporate the
plans made by blocks
- ④ Mechanisms like Social Audit should
be done to ensure accountability of
plans that are made at the block level.

By ensuring more participation of people in
the lowest rung of Governance, we can
ensure the success of block level planning.
Also, it would be then only that the true
spirit of decentralization and 73rd and
74th Amendment would be achieved.

13
25

You have nicely covered
both the sub-parts of
Content. Intro & conclusion
is also very good.

(Please do not write anything except the question number in this space)
कृपया इस स्थान में प्रश्न संख्या के अंतिक कुछ न लिखें।

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कृपया इस स्थान में प्रश्न संख्या के अंतिक कुछ न लिखें।

Q6(b)

The S.R. Bommai Case and the subsequent judgement by the Supreme Court highlighted the importance of the state legislature and provided a roadmap for the Governor to act in a ethical and constitutional manner.

Before the judgement, the office of the Governor was used to act in a very partisan manner and the Governments were dismissed at the slightest of disagreements as well.

The supremacy of the legislature assembly was established in this particular judgement and guidelines were forwarded to the Governor in matter of dismissing a state government.

Some of the provisions of the judgement

- ① The government of the State cannot be dismissed at the pre-conceived notion of the Governor that a particular party has lost the majority
- ② Apart from this, the majority of the

write about the Art. 153 here & elaborate it in brief

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Government has to be proven and established at the floor of the house. If the government establishes a majority on floor of house, Government has no further role to play.

③ It also came up with the chronology and steps as to how parties would be called in case of hung assembly with preference to a big alliance and followed by others.

To the point elaboration.

These guidelines as highlighted by the President helped in reducing the misuse of provisions of Article 356 by the Governor and the Union government as well.

It provided a codified method and way to the Governor to use his discretionary powers in a righteous way. It ensured that the cardinal principle of legislature above the Executive is upheld.

The benefit of the S.R. Bommai judgement has been visible whereby the number of dismissals of State governments on arbitrary ground has reduced.

Also mention
points like:
i) underlined words
ii) nature
iii) president rule
iv) the subject
v) of judicial
review etc

You could
have
written
this fact
under a
heading &
in points
form.

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कृपया इस स्थान
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Also, in cases of fractured mandate, a proper chronology is followed to ensure smooth transition of power and formation of government.

It was observed in Maharashtra, where after a fractured mandate, the guideline helped in formation of a post poll alliance and government.

Hence, S.R. Bommai judgement has been instrumental in ensuring the principles of co-operative federalism and essence of Constitution is upheld.

12
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Addressed most of
the required aspects.
Incorporate more points
as mentioned above.

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(Q7) a)

Aus) COVID-19 pandemic has altered the way our social, political and economic systems work. In democracies around the world, where there is decentralization of power, they have been better in handling the pandemic.

Write in brief about the federalism in brief too.

The same can be said for India and federalism has played an important role. The significant role played by our federal structure in successfully handling the pandemic.

① It ensured "principle of subsidiarity" when it came to policy formulation and implementation.

e.g. states took decision on its own when to impose lockdowns and lift restriction as needed.

② The central government played a seminal role in distributing funds to the states. With the help of RBI, they increased the 'Ways and Means' method of providing funds and back-to-back lending.

(Please do not write anything except the question number in this space)
कृपया इस स्थान में प्र०१८ संख्या के अंतरिक्ष कुछ न लिखें।

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उम्मीदवारों को इस हाइए में नहीं लिखना चाहिए
Candidates must not write on this margin

- ③ The role played by local bodies, especially the Panchayati Raj was very important. In generating awareness or helping children out of school with cooked meals helped in coping up with pandemic.
- ④ The central and state agencies also worked in synergy for Vaccine distribution. With central procurement, it ensured uniform policy and greater economies of scale.
The states then had the freedom to administer them as per their own convenience.
- ⑤ In situations where there was lack of consensus on federal principles, we saw many problems.
eg, Migrant Crisis. Due to lack of coordination and communication, India saw one of the largest intra-migration since independence. or during the siloed procurement of vaccines where states were competing for resources.

Relevant points

(Please do not write anything except the question number in this space)
कृपया इस स्थान में प्रश्न संख्या के अतिरिक्त कुछ न लिखें।

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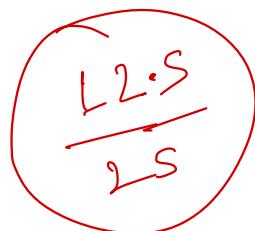
उम्मीदवारों को इस हाशिए में नहीं लिखना चाहिए
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Here, cooperative federalism has helped India fight against the COVID-19 pandemic in a collective way.

The need of the hour is to strengthen the states more with functions and finances so that the goal of small development can be achieved.

The central government can carry out instructions to the states and give them the freedom to implement them.

Similarly, states should practice decentralization with the local bodies to tide over future crisis including climate change.



It was based on a contemporary crisis. It needed the good understanding of the static portion for have well addressed the demand.

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कृपया इस स्थान
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Q7(b)

Rule of law was denied by A.V. Dicey and
is considered as the bedrock of the democratic
structure. It implies two major aspects:

- ① Equality before the law
- ② Nobody can be punished except for
an offence committed by an authority
on basis of procedure established by
law.

Also
write about
the meaning
of develop-
ment in
brief

Rule of law is considered as an indispensable
aspect of development administration.
It is considered so because:

- ① It helps in ensuring peace in the
society. In a area of lack of social strife
and violence, the people would be
attracted in the region to invest.

e.g.: due to violence in Naxal belt
regions, there is lack of
development as people don't
feel safe in investing.

(Please do not
write anything except
the question number
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कृपया इस स्थान
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अंतरिक्त कुछ
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② With Rule of law, there wouldn't be any ~~any~~ the top expenditure or corruption. It will help in investors and people having more confidence in the system.

e.g.: Due to tendencies of "Hafte" or weekly bubs, many people don't invest in regions that ~~are affected by Mafia~~.

③ It would help in setting up a process of grievance redressal and also to resolve disputes. This is an essential aspect of ease of doing business. For this an independent and active judiciary ~~is required~~.

④ It will also ensure a continuity in the policies of a government / country. When there is rule of law, there is a general perception that no such policies would be made that are detrimental to the interest of any group.

⑤ Where there is rule of law, the development process would be internalized better. There will be participation of people and the success of development activities would be high.

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- ⑥ Rule of law is also an important part of the Good Governance principles. With its applications, the other principles of Transparency, Inclusiveness, Responsiveness, Accountability can be ensured.
- ⑦ Rule of law also enhances the overall attractiveness of a country at the international level for investments and FDI. e.g. A country would invest in India rather than Syria or Yemen due to presence of Rule of law in India.

Hence, Rule of law is an indispensable requirement for development and in many ways is the cornerstone for administration.



You haven't mentioned the issues with rule of law & should have also used the views of relevant thinkers/scholars like; Weber etc.