

41641 (1230)

TEST - 01

PUBLIC ADMINISTRATION

Time Allowed: 3 Hrs.

Max. Marks: 250

Instructions to Candidate

- There are NINETEEN questions. All Questions are compulsory.
- Answers must be written in the medium authorized in the Admission certificate which must be stated clearly on the cover of this Question-cum-Answer (QCA) booklet in the space provided. No marks will be given for answers written in medium other than the authorized one.
- Word limit in questions, wherever specified, should be adhered to.
- Attempts of questions shall be counted in chronological order. Unless struck off, attempt of a question shall be counted even if attempted partly. Any page or portion of the page left

Jour understanding is fine, just need better articulatur, in term of spricture, writing better Mrs & conclum, Also cut down on une for unneccessary info & put the space to me for analysis.

1. Invigilator's Signature

2. Invigilator's Signature _____

Name PHUSH GATHALA

Mobile No.____

Signature _____

REMARKS (0201)



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The activities of public administrators at various stages of the policy process illustrate the difficulty of divorcing politics from administration. Analyse. While founder of Public Administration, Woodrow Wilson agued for polities-adminitration dichotomy; Public policy has proved to be turlight some between the two (Nicholes Henry) Public Poliny Process Cycle Identifying the Monitoring finding boling choices Policy emplementation Policy formulation Public administrators play a crucial role in this process throughout the cycle. As the field agency of the government, administration has



first hand understanding of moldens that need a policy choice. Point work admir of room of the secretarial is manned by administrator, who analyse various policy alternatives The secretariat facilitates political decision making by the minister and the cabinet of when for with one the holing has been decided, the directorate branch of administration takes up policy implementation. Similarly, delegate legislation empowers the administrator to modify the policies. Thus, administrator play a erurial relain holing making and disoning administrationand politics is not practical in policy proces.

POSDCORB is arbitrary, abstract and misses the real substance of administration. Analyse with practical administrative examples. Gulick and Urwick in their Papers on Science of Administration (1937) conceptualised POSDGRB as the scope of functions of an administration POSDGRB means is Planning - Vision and Goal defining 1) Organising - Resources mobilisation cut down ii) Staffing - Right Person at Right Pointion here & 'y Directing - Leading from front words in y Co-ordinating in Reporting - Improvements viii Budgeting - financial decipions This is a universalist approach administration which dikens kuldic and private sectors. This approach is ridden withmany limitations

is Arbitrariness . while Planning and directing are included, the process of implementation is missing. The administration includes Central Services dike Indian Postal department, with technical role of actual transmission of posts. The criteria for excluding implementation is not

mentioned.

ij distraction -

There is titlle emphasis on allocation of businers, who does what among POSDCORB. It appears like a mere theoritical context ignoring actual functioning of government.

Further, the social responsibility, policy values like Rule of law and transparency do not find mention. Thus. POSDGRB approach is prone to misinterpreting actual functions of administration

evaluational personalities needed in househo with waters



During the stage of orthodoxy, the 'public aspect' of public administration was virtually lost. Explain. (150 Words) (10) According to Nicholes Henry, the period of 1927 to 1937 is considered the period of orthodoxy. This period emphasised on similarity of management in public grind me the of and private sector. Teatures of Penirs of Orthodoxy is Contribution by LD white, Gulik and Unbrick, Fayol ii) Emphasized university of administration iii) Structuralisto theorisation 1 Hour Objective science like primiples & Emphasis on efficiency in Indired by Taylorism and industrial Revolution As a result, the public aspect of public administration was lost due to



i Ignorame of human values in administration,
ii) Polities - administration diehotomy
iii) Instrumentalits fadministration
W Alogness on Iron case of bureaucrony
This proved anti-thetical to corefunctions
of administration in a democratic country i.e.
Public responsibility.
During 1940s, Robert Dahl challenged the
"Science of administration" by outliness impossibility
Jeeduding human and normative values from
the administration. Turther, by Minnowbrook
Conference. 1968, a new Pulsie Administration, deaply
bounded ein values was originated. Rollinger



Public Administration is a heterogeneous mass of activities and operations. Comment. Looking at functions of a district collector in a district, one con arque that public administration deals inth multifacions heterogeneous activities. Functions of an administration 7 Good security , Law and Order Functions - Public Gramsport Land Acquisition < Infrastruture dert. Further, each of these activities requires a balance of POSDGRB activities and adaptetion te différent tiers of government.

Dight Waldo has argued that scape of activities of Public administration is ever changing and to confine it to some fixed definition would lead to mentel paralysis. Thus, activities of administrator have changed temporally as well O- Police state 2 - Welfare stete 3 Night Watchmon De goodfovernence Nowever, all these activities have been bound and guided by the thread of Jublie demand and ecological context of administration had broden de dem Alle of the land of the

In the Science of Administration whether public or private the basic good is 'efficiency'. (150 Words) (10) Comment. Science of administration is objective approach at the diripline with emphasis on developing efficient system for organisations. A pule Public as well as Private organisations Henry Yayal stated that management is a skill for both public and private sector. Same opinion was voiced by Juliek and thurick. Tayol sought to develop universal principles for efficient administration based on his experience at the French mining company. The goal of efficiency Sime, private sector organisations survive as long as they are profitable, they put

emphasis on economic officiency. Taylorism reflects the efficiency concerns of early classical thinkers. New-Yaylouism through NPM shows revival of adopting efficiency concerns in the administration. Downsiring, flattening of hierarchy, Performance indicators are the criteria for reforms.

There isolated here reports to the point of purples them into them.

By 1940s, Robert Dahl and Simon armin emphasised necessity of including behavioural 21, aspecto and showed limitations of Science of Administration. The ruine of administration addressed the gaping corners of infliciony and inculated professionalism and predictability. It is whon this oundation, that humanistic developments could further improve the administration



Wilson suffers from serious contradiction, but his ideas strengthened the ideological and theoretical base for administrative reforms in the 19th century of America. Critically (150 Words) (10) analyse. Witson wrote "The study of Public Administration" in 1887 aying for a separate discipline of administration her porterson. andreforme init omofenion. Wilson's Ideas i) Developine Sin in Developing Science of Administration is needed ii) Adopt Business like processes They look is) Studying Administration by Comparative and historical cultures Better lyred y Independent Disripline of Rublic Administration vi) Public opinion as froling guide but not as interference in implementation vii) Ending spoils system of appointments

- i) Merit based reconitement of airil servants
- ii) Independent and unpolitical administration

III Inspiration from Prusian administration.

These reforms were made possible by the Ulisonien aguments about the read for separate diripline. Although Wilson wavered in his definition of Polities - administration dienstorny and failed to Effer alternatives or solutions to problems he reised; According to Nicholes Henry he

initieted a sustained dialogue on Public Administration

Thus, his work acted as the theoritical base for reforms en American Public Administration.

Theretinanto formetous aliens quiend (iv

7. What are social media and its types? How could it transform the governance? Explain in the light of social media guidelines given by the Department of Electronics and Information Technology. (150 Words) (10)

Social media is a means of decentralised generation of media content and widespread access to it. Internet has enabled this new form of media.

Rether proper readed.

Rether the respective to the second of media.

Types of Social media · Social Networking sites

· Youtube and content creation sites

· Web-based media with decentralised authors eg. Janta ka report, Youth ki Haurous

Robof social modia in Govername

and constructively, Social media can-

1) Enable social accountability and audit

ii Provide people with information on govornance procedures and rules.
Eg. RTI anonymous and MKSS social medie pages offer help to citizens iii) Enable public feedback and participation through Eg. Swachh Bhenet Abhigman survey,
Turtter Pollo. iv) Improve policy suggestion inputs for reforms eg. mygov.in Thus, sociel media offers a possible transformation of governance by making it more transperent, accountable and democratie. the social accountship and what



The major thrust of the New Public Administration is on enhancing the role and capacity of the public administration system to meet the challenges of social change and to direct it too. Explain. New Public Administration as originated at Minnowbrook Conference in 1968 promised a socially responsive administration. Enhancing administrations role un social change as tead many organish guilled aft benilling changes from past as for Frank Marine i) Values based administration Tij Change orientation - Within and in 'IV) Equity as the goal of administration b) NPA argued for cut-back management of administration in officition to Parkinson's law for Weberier Bureaurany,

iii) George Grederickson asserted that NPA must ant, bies et. ceitivanin p diger ent trestary to other testand bar bib hinder neitertainember citizens was likely to be used to exploit them. Thus, NPA was to be proactive forward boking administration. Capacity building for NPA That readed i) Training in Values of equity, social noods green ii) Opposed Hierarchical control and Instrumentalityarguing for initiative by air sements 11) Anti-Positivist civil service (Golambiewski) -> No One best way, autonomy and regional knowledge to civil servant Thus, NPA aimed to bring a social change by enabling an administrator to lead id from the front

9. Looking back, it seems that Minnobrook-I represented a well-intentioned but overambitious optimism. Explain. (150 Words) (10)

Minnowbrook-I hoped the revolutionise hubic administration but its ambition proved less effective than it had arpired for

Social equity

Defenden

Selfconness administration

Selfconness as guiding

Travels of

NPA, a new justice administration

sought to create a system of administration as

empowering the citizen, supporting the democracy.

Limitations of NPA)

- i) Built whom the structure of welfare state expanded its duties created ligitimation
 crisis according to Jugen Habermes.
- ii) Ignored the function of politician to define policy agenda.

 iii) Assumed unrestrained power with bureaurray
- to bring social justice
- (v) It was criticised as domineering Narmy State by New Right Philosophy - Road to sortdom.
- y Ignored the corruption and misted flaws in design of bureaurary.

Thur, by 1980, Reinvention of government according rice of thetcherism and Responsing led to cutting down of role of state and shattering of NPA



10. Public Value Management (PVM) constitutes a new paradigm in public service provision that is both 'post-bureaucratic' and 'post-competitive'. Explain. (150 Words) (10)

New Public Service argued that government should be run like a service, not business. While ments of NPM like PPP and performance inventives are recognized, this gave birth to a new paradigm of Public Value Management.

Feature of Public Value Management.

i) Post - bureauxratie - Democratising the ability

to have information (RTI) and demend services (Right to services out).

- There is flattening of hiorarchy and lateral entry

(i) Post competitive - Recognising the timitations of merket (eg. 2008 finamies crisis), the



PVM philosophy emphasises rule of government in setting standards (Sevottam) as well as collective service delicy (CoWin platform for vaccines) memore too 994 add 1991 16 As noted by Patrick Dunlary - New Public Management is dead, long line digital on government talmology has ended the state to efficiently serve the people. Recent rise of Direct Benefit Transfor for welfare through JAM trinity is an evidence of PVM in prectives of My resold

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Secretary of My poster

The experience of globalisation and liberalisation made us feel that there is a need to bring back a strong state. Justify your views. (200 Words) (15) In 1992, India ventured into the economic reforms of liberalisation, privationation and globalistion. Experience of glabalisation Liberdisation books i) Rise of Multi-National Corporations eg. Amazon but ii) Increased mobility of people eg. H18 vises until iii) global integration of nighty thein eg. Chip manufathering W Rising inequality eg. Hown 747. Of global wealth U) Ancreased social divisions eg. identity politisis vi) Inability of WTO and WHO in delivering global govername e. Handling of Cavid-19 panlamic. (iii) Graving protectionism in USA eg. MFN status of India revoked

viii) Regulatory Capture, in words of Joseph Stiglitz of government institution by corporate. Eg. Refusal to per pa give IPR waiver for vaccine for could-19. reniege moisened appleable of General Will must be start of the merket of General Hid must be the testing. Thus, the premise of Washington consensus and aid conditionalities of wB and IMF has proved inadequete-There is a need for a state that is i Jechnology soury, i Financially strong, (i) Protects constitutional values, in apholds social petice, y Checks corporate ill-practices like tax evonon.

This model of state has to be a strong state although it need not be a longe state like failed Welfare state model. Girol Minimum Government, Merimum Governance below in the monravol brown of your barred is needed to aphold Rule of law, However - and rober than
I There should be natural of agamines of minutes i) Agentification of government sorvices y SRM (ii) Co-speration of civil society of Community Policing W) Dachboard monitorin of programs eg. Electrification of villeges under DDV GJY monitored by mep. y Transperent regulation by use of blockchoin. Such a state would uphold right of itiren against profit central tendencies of global

companies and thus strongly defend the constitution



12. The role of Civil Society in the governance and development of a country cannot be overstated. Critically analyse. Civil society is the organised part of society that exists outside the market and state. forms of civil society i) NGOs ii) Religious congregations iii) Interest grown in Pressure groups These play a crucial role in development and govername as follows i) Policy isdriven by public opinion and pulls and puches by civil society eg. Disjointed incrementation model ii) Civil society mobilises democratie public opinion iii) Stebiliers politice transitions dhough elections

in Augments state capacity. 1) Aleshaya Patra provider mid dog med b) Bachpan Bachero Andolen protects children against trafficking Thus, lew and order as well as development is endsted by civil society U) Josquentle argues that airl society improves election participation and sustename of democracy Ui) Civil society protects the marginelised and underschresata 3) Loamba foundation for vidous and elderly eg. RTI anonymous, Association for Democratic reforms. Yhus, air society can play a critical role in dovelopment of a country. However, recently NSA Ajit Doval raised

concerns that civil society can be used by misinformation for fourth generation wanfare. Eg. Nuclear energy program opposition, destroction of public property during protests. IB has reported that stalled projects due to NGD and public activism cools atleast 24. of a DP growth every years. Consequently recognising productine role of administration - Civil Society cooperation, there is a need for both the whold the Rule of law. Soul a system would be able to harness the Civil society as harbinger of development in country Je control and and and and and bacter loval tigh ALL pleaser woundy

13. The public Choice Approach (PCA) is not a controversy between state and market, rather it is an answer to the question that how could the state be made democratic and friendly to citizens. Explain. (200 Words) (15)

Public Chaire Approach is the philosophy that emphasises on need to give chaires to public for efficient service delivery.

> Public Choice Approach on State

- i) It argues that estate is mammed by bureaucrets and politicions.
- ii) Each individual taken decisions in over interest -Methodological individualism
- Tij Individuels are utility meximisers self driven
- W State thus does not function as instrument but works to some interests of its members i.e. Politician and Bureauret.

This approach, as a result,

appears critical of the state. However, that is an incomplete picture Virginia School of Public Charie recognised i) Individual may require estate to protect his/her ii) Rationality of Individual is bounded Thus, state should regulate, so as to ensure constitutional economics. As a result, PCA visualises prole of state on follows-i) To provide level playing field to all, with ii) Enelle Competition in merket, ii) Establish standards for services eg Bureau J Energy Cefficiency, BSI -> Enable citizons in making educated

Mose decisions . Eg. Star ratings

iv) Provide consumer literary & Jaago Grahek Jago v) Establish Molls with agencies eg. Ministerne, Navrathe. Abo enthuring the state is not seen as inferior at betimil is etate of elar ent tred. testrem at defining the holicy goals for administration and market. While implementation is deft to market competition. Such a system empourous the citizen as he l'the no longer hes to rely on monopolistic service provider but can threatent and out out of poor quelity services. Thus citizen friendly and democratic service delivery is the goal of Public Choice Approach.



14. Instead of arguing for the perfect design of Good Governance the conceptualization of Good-enough Governance seeks to provide a contextual interpretation of public administration which is far more realistic. Analyse. (200 Words) (15) Good-enough Governance in guided by Simon's notion of bounded rationality. Thus, in practice life, a perfect implementation of good Govername is often replaced by good-enough govern 1x features of Good Rule of law Transparent Participation Accountable Efficient effective Wholds equity Responsive This system visuelises an administration

that may not be found in reality due to i) Limited Capairty of Bureauray, og. Poverty diminition il Social context of Government eg. Tribal regions (ii) Political unpopularity of policies & Farm Bills iv) Lack of consensus eg. Army reforms Yhus, good govername is not a successful agende foi a government. . Atu Kohli agued -> shell of democracy -> Good governance is emmune to public pressures under procedured democracy only. I gustead of such a model, good-enough zovername allows for Comparative Public Administrations Prismatin features to gradually

evolve into a proficient administration.
it in the dear Shir approach thus is to betime (
Lesingles (i
i) Democratie
iii) Participatine via Jo stingliga no lavitilo? (i)
iv Rosponsine - More than the W. R. is somphosis
on one sire fit all 'responsivers".
Good enough Governance is a pragmetic
and realistic interpretation of reforms in Pathie
Administration, thus it offers greater hope for
practical success. Bother read of
square-book and of the form
practical success. Return read of the form of the for
Menter got courted interment overtetourends

15. The government will be more accountable and responsive if society is matured, educated and aware. Explain. According to Jalora and Durivedi, accountability is nede up of three components - Transparency, Answers. bility and Enforcement. A matured, educated society can effectively implement / demand these · strangfora - RTI - Legal aptitude of citizen - Social Audit -> funamial knowledge Answerebilib Accountability requires - Participation in Gram Sakha from the citizen - Jansunwai - Literey, articulation Enforcement - Loy term vision - Meturity - Mobilisation during elections --> Voter Turnout - Aware ness Thus, a citizen can not ensure accountdrility



of administration by hoping other Weberian tildetwasis Heerarchy by sold at intras & mount ii) Impersonality thereal a with to do ben a Inon case of law moneyof to both did would ensure accountability. Instead, accountability requires continuous nunturing by civil society by utilising existing provision of accountability like social audit, Gram Salsha effectively. Further, new modes of demanding accountability like Right to Services on Social Accountability law require citizens to formulate their demands organise Chancelus and mobilisé public opinion in favour of the accountdrility ogenda.

The electored issues are largely determined by the education level of the citizens. Thus, whether caste / identity be the basis of re-election accountability is determined on the public policy implementation, - sequires a metured, educated and aware public opinion smary repologistantice the Colors Better ford constances to be any month (i) in Armust Penformanne Sylve and Perfort Lange trap to restationally in bramet instained (i'm themariles motherless some of reglective of reitleng (in maindelity of before level mained on enew me itelitation of medantitions



16. The instruments of administrative control are to safeguard people's rights and liberties without curving the power and discretion of public servants. Critically analyse from the perspective of good governance. (200 Words) (15) Administrative Control is a contemporarineous Continuous means of holding the administrations accountable for day- to-day functions Tools of Administrative Control is Budgeting - within department and by finance ministry ii) Transfer and promotions iii Annual Renformance Apprecial Report iv) Minister demanding implementation of good, agenda v) Hierarchy -> Orders from above vi) Penalties for underferformence-> Voluntary Rotisement Thus, administrative control is an in-house mechanism largely shofed by Weberian notion of accountdility.

Political executive controls

elect Rureaurany

Citizen Consure, it serves

Thus, administrative control keeps the curl autonomy and institutional powers of the curl servant intert while upholding the super-structure of - fixed prudence, public service, Rule of law.

Good Jovernance model of world Rank does recognise the role of proficient Berreauray.

However, it appeared reflict of technical approach to accountability and development.

Thus, apovernane model requires the

administration to not just home its perfection of following orders from above but also whold the public accountability through is Cin Society ii) Independent institutions ii) Activists Yhus, Right to Information and similar initiatives appear as the complementary when of internal Control of administration - which is faster and constructive thus public accountability should improve internel hood and in find he show hed he perspectively have the fundamentally have been fundamentally for the head of the first h control of administration beton whenevor when

17. The monitoring, evaluation and traditional audit system could not be effective due to their closed-door proceedings in a formal manner. Elaborate on the relevance of the Social Audit mechanism in the perspective of inclusive development. (250 Words) (20) Social Audit has evolved as an alternative to traditional anditing to overcome the limitations of Traditional audit. - Participatine Deterreme effect Feetures of By Lay citizens Social -> Outcome oriented audit Direct and timely Demouration accountability me Graditional Audit has following features is by hopersioneds, reg. CAG 1) Time consuming, (ii) Non-participative,

i'v) Accountebility through parliament. eg. Public Accounts Committee v) Procedure oriented vi) Done from above, less emphasis on public impart. In this context social accountability.
Through social audit can make inclusive dort. is Voice to the beneficiais of services i tromsonagment no airanfons (i Demountie (ii) Geodback by citizens iv) Scope for reforms for better implementation y Improve administration - public relations According to Robert Putnem, Social Capiter je transpaland ant mi transmertet laises a ri citiens.

Social audit compourers SHGs, NGDs and voters to scrutinise administration. Thus, it builds social capital of people in their ability to factivipate in governance and improve the reflectiveners of development as manifest in catalility approach of America Sen. Logic but short road

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Secret audit empenes STIM NOLO and ti mil ditertainine saniture at enter dilito next mi afact of letites lever dilito att averyme byo aversones ni etaspitus at me trefinen a tuemfalanet of mensites to extend of wanter sur



A new evolving trend of development has been called "third party administration". To what extent does it is to contribute to attaining the objectives of public administration. Explain. (250 Words) (20) Third Party administration is the networked affroach to govername where state takerup role of steering instead of doing, Teatures of third party governance -I Agentification of departmental services - Public Works through PPP - PSUs work by MoUs - Contracting out of municipal functions under SBM >> Recommended by 2nd ARC is Rob of government redefined -> Blurring - Nicholas Henry - Hettening -> Shrinking

iii) Regulatory functions created -

- New Reilway Management Service to oversee Reilway contract emplementation
 - -> Comfetition Commission of India while hiwatising ests centerprises

iv) I never Role of salate Morket

- Privationtion
- Choices with customers.

Third Party governance is adept with NPM Wilosophy, however it fails to address value based concerns by treeting citizen as customer,

Public Wars Stranger 198

with advent of digitalisation, the good. her regained its footbald in servine delineyor



manifosi by dolinary of vaccinosto people by Gowin houtest efficiently and transfarently Thus, third harty governance is workly in tendeminth re-governance tourish are of italmology. LOSIL JARRE M. Substantial a veeded



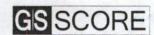
elfog decentror of voices of ration atherefront from the things out formand has Then third party governier in world

Remarks

19. Obviously, the new and old management systems sometimes co-exist and sometimes conflict with each other. Analyse. (250 Words) (20) Management systems have undergone tremoformation with evolution of technology and new Human relationists. (New Management Systems) i) MIS ii) eHRMS IN SPARROW for filing APAR iv) Public Lineme Mgmt. System (PFMS) v) Metrie Organisations Old Management System 1) Hierarchy ii) Sphere of compltence in Annual Budgeting & line item (1) Instrumentality under Iron to cage of laws These two systems do not always Conflict against each other.

Co-existence i) Unity of direction un organisation continues ii) Hierarchiel decision making possists within MIS and Budgeting iii) Technology empowers the reperior to effectively had the people accountable - Accountability from above. Mereting iv) Set Scaler Chain of Communication growner each other golden and PFMS complement whether the point we reduced However, there are instances of conflict i) Matrix organisations violate hierarrhy eg. Gig economy, contracts ii) Accountability above as well as below under

360° appraisal of APAR unlike earlier system iii) Disempswerment of mid-level managers by technology. Eg. GSTN taking away descretion and initiative from tex Thus, as observed by this Arguis, et aganisations evolve according to the reads of the people, context of functioning. The New management systems reflere older other when older ones got outdated even as they work in tandom with time tasted other principles



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The now replaced along the resigns of the resign of the residual resign of the residual resign of the residual resid Thus, as observed by Chris staying aganisation englise according to the reads of the people, certain of functioning. The sens reble suffer welger tremagenem are perton view balleties by sero reble verto volte betratent the webset me dow · relfining